

# Kentucky Court of Justice: Pretrial Services Overview

Angela Darcy Executive Officer, Pretrial Services Kentucky Administrative Office of the Courts





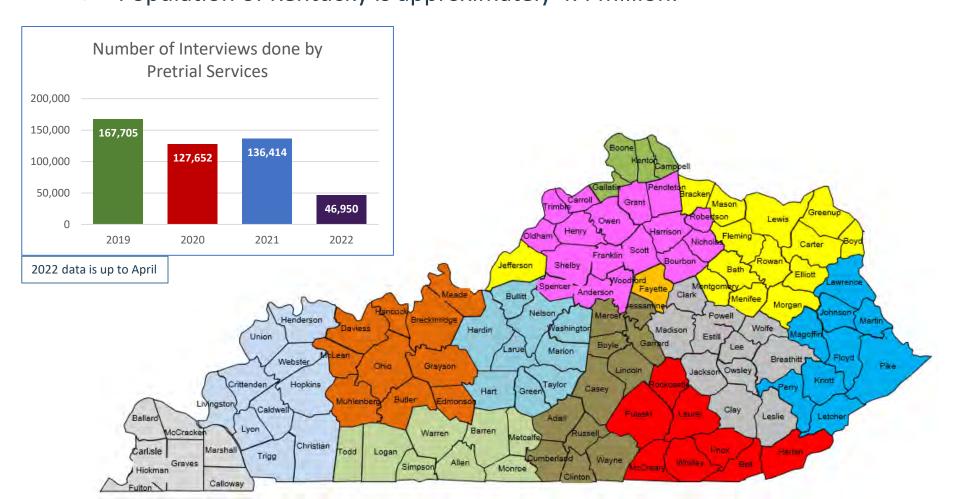
## **Statewide Services**

 Unified court system
 No bail bondsmen
 Department of Pretrial Services statewide





There are 220+ employees who provide 24/7 support to 14 Regions, encompassing 120 Counties and 70 jails throughout the state.
 Population of Kentucky is approximately 4.4 million.





The Kentucky Pretrial Services system was established in 1976 as part of the Bail Bond Reform Act when commercial bail bonding for profit was abolished.

#### **Pretrial Mission Statement**

To assist the court in making informed pretrial release decisions, to effectively supervise defendants in order to support safe communities and to ensure that defendants meet court obligations while maintaining the constitutional presumption of innocence and the right to reasonable bail.

The six essential principles of pretrial justice

- Presumption of Innocence
- Right to counsel
- Right against self-incrimination
- Right to due process of law
- Right to equal protection under the Law
- Right to bail that is not excessive





### MAIN STATUTORY FRAMEWORK

KRS 431.066 Pretrial release and bail options of verified and eligible defendant; assessment of flight risk, likelihood of appearing at trial, and risk of danger; credit toward bail for time in jail

(1) For purposes of this section, "verified and eligible defendant" means a defendant who pretrial services is able to interview and assess, and whose identity pretrial services is able to confirm through investigation.

(2) When a court considers pretrial release and bail for an arrested defendant, the court shall consider whether the defendant constitutes a flight risk, is unlikely to appear for trial, or is likely to be a danger to the public if released. In making this determination, the court shall consider the pretrial risk assessment for a verified and eligible defendant along with the factors set forth in KRS 431.525.

(3) If a verified and eligible defendant poses low risk of flight, is likely to appear for trial, and is not likely to be a danger to others, the court shall order the defendant released on unsecured bond or on the defendant's own recognizance subject to such other conditions as the court may order.

(4) If a verified and eligible defendant poses a moderate risk of flight, has a moderate risk of not appearing for trial, or poses a moderate risk of danger to others, the court shall release the defendant under the same conditions as in subsection (3) of this section but shall consider ordering the defendant to participate in global positioning system monitoring, controlled substance testing, increased supervision, or such other conditions as the court may order.



5) (a) Except as provided in paragraph (b) of this subsection, regardless of the amount of the bail set, the court shall permit the defendant a credit of one hundred dollars (\$100) per day as a payment toward the amount of the bail set for each day or portion of a day that the defendant remains in jail prior to trial. Upon the service of sufficient days in jail to have sufficient credit to satisfy the bail, the defendant shall be released from jail on the conditions specified in this section or in this chapter.

(b) The provisions of paragraph (a) of this subsection shall not apply to:

1. Any person convicted of, pleading guilty to, or entering an Alford plea to a felony offense under KRS Chapter 510, KRS 529.100 involving commercial sexual activity, KRS 530.020, 530.064(1)(a), 531.310, or 531.320, or who is a violent offender as defined in KRS 439.3401; or

2. A defendant who is found by the court to present a flight risk or to be a danger to others.

(c) For purposes of this subsection, "a day or portion of a day" means any time spent in a detention facility following booking.

(d) A defendant shall not earn credit pursuant to paragraph (a) of this subsection while also earning credit pursuant to KRS 534.070.

(6) If a court determines that a defendant shall not be released pursuant to subsection (5) of this section, the court shall document the reasons for denying the release in a written order.

(7) The jailer shall be responsible for tracking the credit earned by a defendant pursuant to subsection (5) of this section.



### MAIN STATUTORY FRAMEWORK CONT'D

431.525 Conditions for establishing amount of bail; pilot projects for controlled substance or alcohol abuse testing

(1) The amount of the bail shall be:

(a) Sufficient to insure compliance with the conditions of release set by the court;

(b) Not oppressive;

(c) Commensurate with the nature of the offense charged;

(d) Considerate of the past criminal acts and the reasonably anticipated conduct of the defendant if released; and

(e) Considerate of the financial ability of the defendant.

(2) When a person is charged with an offense punishable by fine only, the amount of the bail bond set shall not exceed the amount of the maximum penalty and costs.

(3) When a person has been convicted of an offense and only a fine has been imposed, the amount of the bail shall not exceed the amount of the fine.

(4) When a person has been charged with one (1) or more misdemeanors, the amount of the bail for all charges shall be encompassed by a single amount of bail that shall not exceed the amount of the fine and court costs for the one (1) highest misdemeanor charged. This subsection shall apply only to misdemeanor offenses not involving physical injury or sexual contact.



5) When a person has been convicted of a misdemeanor offense and a sentence of jail, probation, conditional discharge, or sentence other than a fine only has been imposed, the amount of bail for release on appeal shall not exceed double the amount of the maximum fine that could have been imposed for the one (1) highest misdemeanor offense for which the person was convicted. This subsection shall apply only to misdemeanors not involving physical injury or sexual contact.

(6) The provisions of this section shall not apply to a defendant who is found by the court to present a flight risk or to be a danger to others.

(7) If a court determines that a defendant shall not be released pursuant to subsection (6) of this section, the court shall document the reasons for denying the release in a written order.

(8) The Administrative Office of the Courts shall establish pilot projects to implement controlled substance or alcohol abuse testing as specified under this subsection. If the person's record indicates a history of controlled substance or alcohol abuse, the court may order the person to submit to periodic testing for use of controlled substances or alcohol and to pay a reasonable fee, not to exceed the actual cost of the test and analysis, as determined by the court, with the fee to be collected by the circuit clerk, held in an agency account, and disbursed, on court order, solely to the agency or agencies responsible for testing and analysis as compensation for the cost of the testing and analysis performed under this subsection. If the person is declared indigent, the testing fee may be waived by the court. If the court finds the conditions of release have not been complied with, the court may change the conditions imposed or forfeit the bail bond or any portion thereof and enter a judgment for the bail bond or any portion thereof and enter a judgment of the bail bond or any portion thereof and enter a proceedings.



### MAIN STATUTORY FRAMEWORK CONT'D

431.520 Release on personal recognizance or unsecured bail bond; conditions of releaseAny person charged with an offense shall be ordered released by a court of competent jurisdiction pending trial on his personal recognizance or upon the execution of an unsecured bail bond in an amount set by the court or as fixed by the Supreme Court as provided by KRS 431.540, unless the court determines in the exercise of its discretion that such a release will not reasonably assure the appearance of the person as required, or the court determines the person is a flight risk or a danger to others. When such a determination is made, the court shall, either in lieu of or in addition to the above methods of release, impose any of the following conditions of release:

(1) Place the person in the custody of a designated person or organization agreeing to supervise him;

(2) Place restrictions on the travel, association, or place of abode of the person during the period of release;

(3) Require the execution of a bail bond:

(a) With sufficient personal surety or sureties acceptable to the court; in determining the sufficiency of such surety or sureties, the court shall consider his character, his place of residence, his relationship with the defendant, and his financial and employment circumstances; or

(b) With the ten percent (10%) deposit as provided in KRS 431.530; provided that if the defendant is permitted to earn credit toward bail pursuant to KRS 431.066, that credit shall be applied to the ten percent (10%) deposit; or

(c) With the deposit of cash equal to the amount of the bond or in lieu thereof acceptable security as provided in KRS 431.535;

(4) If the person's record indicates a history of controlled substance or alcohol abuse:

(a) Order the person to submit to periodic testing for use of controlled substances or alcohol and pay a reasonable fee, not to exceed the actual cost of the test and analysis, as determined by the court with the fee to be collected by the circuit clerk, held in an agency account, and disbursed, on court order, solely to the agency or agencies responsible for testing and analysis as compensation for the cost of the testing and analysis performed under this subsection. If the person is declared indigent, the testing fee may be waived by the court. The Administrative Office of the Courts shall establish pilot projects to implement the provisions of this subsection; or

(b) Order the person to use an alcohol monitoring device, as defined in KRS 431.068. All costs associated with the device, including administrative and operating costs, shall be paid by the defendant. If the court determines that the defendant is indigent, and a person, county, or other organization has not agreed to pay the costs for the defendant in an attempt to reduce incarceration expenses and increase public safety, the court shall consider other conditions of release provided for in this section;



5) (a) During all or part of a person's period of release pursuant to this section, order the person to participate in a global positioning monitoring system program operated by a county pursuant to KRS 67.372 and 67.374 under the same terms and conditions provided under KRS 431.517.

(b) If the person is charged with a sex crime as defined in KRS 17.500, consider requiring that he or she be monitored electronically, and shall consider requiring the person be subject to home incarceration;

(6) Impose any other condition deemed reasonably necessary to assure appearance as required, including a condition requiring that the person return to custody after specified hours;

(7) A court authorizing the release of a person pursuant to this section shall cause the issuance of an appropriate order containing a statement of the conditions imposed, if any, shall cause such person to be informed of the penalties applicable to violations of the conditions of his release, and shall cause him to be informed that a warrant for his arrest will be issued immediately upon any such violation;

(8) A person for whom conditions of release are imposed and who after twenty-four (24) hours from the time of the imposition of said conditions continues to be detained as a result of his inability to meet the conditions of release shall, upon written application or upon the court's own motion, be entitled to have the conditions reviewed by the court which imposed them. A person who is ordered released on a condition which requires that he return to custody after specified hours shall, upon written application or upon the court's own motion, be entitled to a review by the court which imposed the condition; or

(9) If at any time following release of a defendant and before he is required to appear for trial, the court is advised of a material change in the defendant's circumstances or that he has not complied with all conditions imposed upon his release, the court having jurisdiction may:

(a) Order the arrest of the defendant;

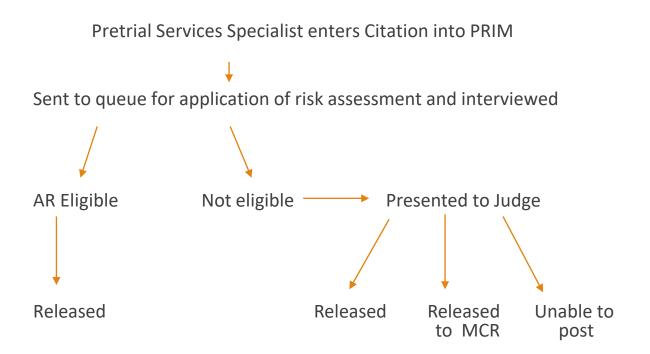
(b) Enter an order requiring the defendant, his surety or sureties to appear and show cause why the bail bond should not be forfeited or the conditions of his release be changed; or

(c) Both.

A copy of said order shall be served upon the defendant, his surety or sureties. If the defendant fails to appear before the court as ordered or if, after hearing, the court finds the conditions of release have not been complied with, the court may change the conditions imposed or forfeit the bail bond or any portion thereof and enter a judgment for the Commonwealth against the defendant and his surety or sureties for the amount of the bail bond or any portion thereof and cost of the proceedings.



# Within 24 hours of booking ...



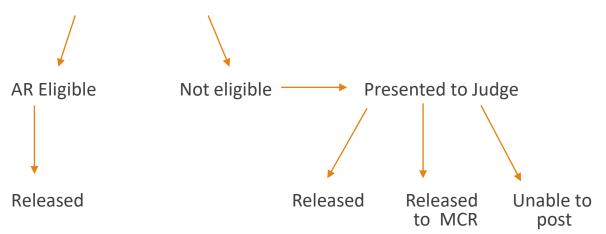
Pretrial Specialist evaluate defendants using a combination of Orders set forth by the KY Supreme Court and actuarial based Risk Assessment to determine if they are eligible for Administrative Release or need to be presented to a Judge for a bond review.







Sent to queue for application of risk assessment and interviewed





## **Citation and Criminal History**

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015	Chig: 3/2/2019 Disp: 4/9/2019	SPEEDING 19NPH OVER LIMIT	CHARGE I DRIGINAL
8/202		Lisa Crumbley-Murphy@kycourts.net	Page 1 of

Citation



# Within 24 hours of booking ...

Pretrial Services Specialist enters Citation into PRIM

Sent to queue for application of risk assessment and interviewed



## **Risk Assessment: PSA - Court**

- Created by the Laura and John Arnold Foundation
- Instrument created with diverse and largest dataset of pretrial records –
   1.5 million from 300 jurisdictions across the U.S.
- Identified 9 risk factors that predict whether a defendant will fail to appear for court, commit new criminal activity, or commit new violent criminal activity if released before trial.
- The PSA-court does not rely on factors such as ethnicity, race, or geography.

Source: <u>www.arnoldventures.org</u>



## **Risk Assessment**

- Pretrial Services uses an actuarial, data-driven evidence-based risk assessment instrument.
- The risk assessment instrument is designed to measure the likelihood of the defendant to fail to appear for court or to be re-arrested while released on bail.
- Our goal is to standardize release recommendations, maximize release, maintain public safety, and maximize court appearance.
- Fools used by Kentucky;
  - VERA static and dynamic factors
  - KPRA static and dynamic factors
  - PSA and PSA Court static factors

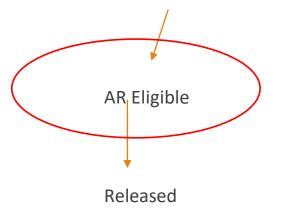




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## **Administrative Release**

The Supreme Court grants the authority to Pretrial Services to administratively release defendants based on risk and charge. The purpose of Administrative Release is to expedite pretrial release of low and moderate risk defendants charged with non-sexual, non-violent misdemeanors and to increase efficiency by reserving resources for higher risk defendants ordered to pretrial supervision.

Administrative Release became mandatory on January 1, 2017. Pretrial Officers must determine defendant's eligibility for release. If ineligible for administrative release, then a Judge is contacted for the bail decision.





## **Current Kentucky Supreme Court Order**

Supreme Court of Kentucky

2021-29

#### AMENDED ORDER

#### IN RE: KENTUCKY COURT OF JUSTICE RESPONSE TO COVID-19 EMERGENCY: AMENDED EMERGENCY RELEASE SCHEDULE

Under Section 116 of the Constitution and Supreme Court Rule 1.010, the Supreme Court hereby orders that Administrative Order 2020-77, *In re: Kentucky Court of Justice Response to COVID-19 Emergency: Amended Emergency Release Schedule for Pretrial Defendants and Pretrial Drug Testing Standards* is deleted in its entirety and the following measures shall be implemented until further Orders of this Court.



#### Supreme Court of Kentucky

#### 2021-29

#### AMENDED ORDER

#### IN RE: KENTUCKY COURT OF JUSTICE RESPONSE TO COVID-19 EMERGENCY: AMENDED EMERGENCY RELEASE SCHEDULE

Under Section 116 of the Constitution and Supreme Court Rule 1.010, the Supreme Court hereby orders that Administrative Order 2020-77, In re: Kentucky Court of Justice Response to COVID-19 Emergency: Amended Emergency Release Schedule for Pretrial Defendants and Pretrial Drug Testing Standards is deleted in its entirety and the following measures shall be implemented until further Orders of this Court.

- Except for the offenses included in the attached Appendix A and as set forth herein, the following emergency administrative release schedule shall be implemented to expedite the release of certain defendants:
  - a. Any defendant charged with a non-sexual/non-violent misdemeanor who has not been assessed as a high risk for new criminal activity or failure to appear will be eligible under this emergency schedule and shall be released on recognizance by Pretrial Services unless a defendant has been charged with the misdemeanor offense of KRS 222.202 (Offenses of Alcohol Intoxication or Drinking Alcoholic Beverages in a Public Place), KRS 525.100 (Public Intoxication), or KRS 189A.010 (Operating Motor Vehicle While Under the Influence 1<sup>st</sup> Offense, "DUI 1<sup>stP</sup>) in which case he or she shall be released as follows:
    - To an adult who is willing to accept responsibility for the defendant either through a signature verification on a form prescribed by the Administrative Office of the Courts or by verbal affirmation and showing a government issued identification to the jailer; or
    - At such time as the defendant is able to safely care for himself or herself but in no event shall the defendant be detained for more than eight (8) hours following his or her arrest.
  - b. Any defendant charged with a non-sexual/non-violent Class D felony who has not been assessed as a high risk for new criminal activity or failure to appear will be eligible under this schedule and shall be released on recognizance by Pretrial Services; however, any defendant arrested on an indictment warrant is not eligible under this schedule. Any defendant released under this paragraph must keep Pretrial Services updated with a current address and phone number for future court notifications.

- c. Any defendant charged with a Class D felony drug offense who has been assessed as a moderate or high risk for new criminal activity or failure to appear is not eligible under this schedule.
- d. If a defendant is charged with a crime in which there is an alleged victim(s), the defendant shall not have any contact with the alleged victim(s).
- Any defendant arrested for contempt of court is not eligible under this schedule.
- f. Any defendant arrested for a violation of conditions of release is not eligible under this schedule.
- g. Any defendant arrested on a probation violation or drug court violation is not eligible under this schedule.
- h. Any defendant who is on pretrial release and has a new arrest for a new misdemeanor or felony charge is not eligible under this schedule.
- Any defendant who was charged with a crime in the Commonwealth of Kentucky and who was extradited from another state is not eligible under this schedule.
- Any defendant who declines the pretrial services interview is not eligible under this schedule.
- k. No defendant shall be held in custody for failure to pay the \$25.00 bond filing fee required under KRS 64.005.
- Any defendant not eligible for release under this schedule or under Supreme Court Order 2017-19, Non-Financial Uniform Schedule of Bail Administrative Release Program (Administrative Release Program), shall only be released upon judicial review and conditions of release ordered by the court. Pretrial Services must

provide the circuit judge, district judge, or trial commissioner with the pretrial risk assessment and recommendations for release within 24 hours of the defendant's booking.

Any defendant who otherwise qualifies for release under the Administrative Release Program shall continue to be released under the provisions of that Order.

This Order only applies to new arrests and shall be effective until further Order of this Court.



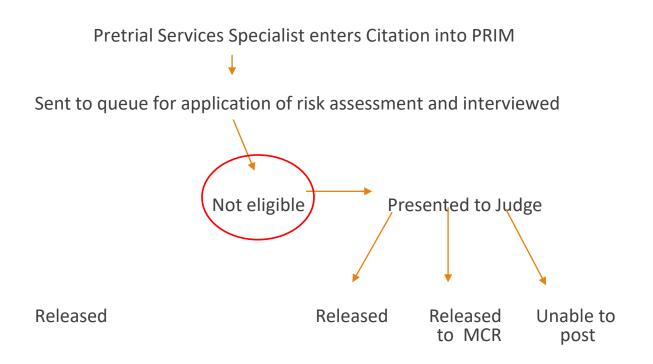
## Sample of excluded charges from the AR order

1		CLASS D FELONY AND MISDEMEANOR CHARGES NOT ELIGIBLE FOR THE COVID-19 EMERGENCY RELEASE ORDER Revised 9/15/20		
Code	KRS Chap.	Description	Level	Class
02602	525.12	ABUSE OF CORPSE	M	Α
02603	525.12	ABUSE OF CORPSE (SEXUAL INTERCOURSE)	F	D
01723	531.36	ADVERTISING MATTER PORTRAY SEX PERF BY MINOR, 1ST OFF	F	D
01716	531.05	ADVERTISING OBSCENE MATERIAL	м	В
20005	513.04	ARSON, 3RD DEGREE	F	D
13117	518.09	ASSAULT 3RD DEGREE - SPORTS OFFICIAL (5 OR MORE), 1ST OFF	F	D
13118	518.09	ASSAULT 3RD DEGREE - SPORTS OFFICIAL, 2ND OR > OFFENSE	F	D
13115	508.025	ASSAULT 3RD-DEPT. SOCIAL SERVICES WORKER	F	D
13214	525.205	ASSAULT ON SERVICE ANIMAL, 1ST DEGREE	F	D
13213	525.205	ASSAULT ON SERVICE ANIMAL, 2ND DEGREE	м	В
13250	508.04	ASSAULT UNDER EXTREME EMOTIONAL DISTURBANCE	E.	D
13259	508.04	ASSAULT UNDER EXTREME EMOTIONAL DISTURBANCE	M	В

02606	509.03	UNLAWFUL IMPRISONMENT-2ND DEGREEE	м	A
52204	527.070	UNLAWFUL POSSESSION OF WEAPON ON SCHOOL PROPERTY	F	D
52203	527.110	UNLAWFULLY PROV/PERMIT MINOR TO POSSESS HANDGUN	F	D
52211	237.040	USE BOOBY TRAP TO AVOID THEFT OF CONTOLLED SUB	1.3	
37260	531.37	USE MINOR TO DIST MAT PORT SEX PER MINOR 1ST OFF	F	D
37210	531.04	USE MINOR TO DISTRIB OBSCENE MATTER W/PAST CONVICT	F	D
37202	531.04	USING MINOR TO DISTRIBUTE OBSCENE MATTER 1ST OFF	м	A
01740	531.1	VIDEO VOYEURISM	F	D
02762	403.763	VIOLATION OF FOREIGN EPO / DVO	м	Α
27630	403.763	VIOLATION OF KENTUCKY EPO / DVO	м	A
02770	456.180	VIOLATION OF IPO	м	A
02774	456.120	VIOLATION OF FOREIGN IPO	м	Α
02764	508.155	VIOLATION OF STALKING RESTRAINING ORDER	м	Α
01730	531.09	VOYEURISM	м	A
02032	209.990	WANTON ABUSE/NEGLECT OF ADULT BY PERSON	F	D
13201	508.06	WANTON ENDANGERMENT-1ST DEGREE	F	D
13221	508.06	WANTON ENDANGERMENT-1ST DEGREE-POLICE OFFICER	F	D
00441	508.07	WANTON ENDANGERMENT-2ND DEGREE	м	Α
00444	508.07	WANTON ENDANGERMENT-2ND DEGREE-POLICE OFFICER	м	Α
02035	209.990	WANTON/ RECKLESS EXPLOIT ADULT BY PERSON O/\$300	F	D



# Within 24 hours of booking ...



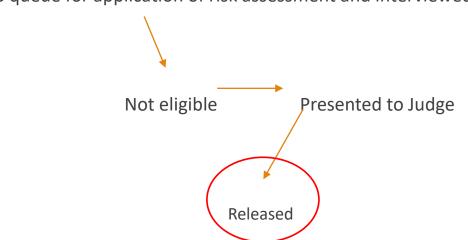


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# Within 24 hours of booking ...



Sent to queue for application of risk assessment and interviewed





## What to do when AR is not an option

- If defendant does not meet one or more of the AR criteria, a Judge must be called to review the charges and set a bond.
- > Call must be within 24 hours of the time of being booked into the jail.
- Judge is provided with the following items
  - Citation so they can review charges narrative and any testing listed.
  - Pretrial Report so they can see their Risk Assessment scores as well as recommendation.
  - History from CourtNet to see if they have any pending cases or previous similar charges.
  - > NCIC (if applicable) to see if they have any out of state records/similar charges.
- Pretrial Specialist then take the decisions and put them into our system.
- Paperwork is mailed to the jails and clerks.
  - If Judge is unable to be contacted within the 24hour time frame.
  - Attempt times are placed in the memo area of the file.
  - File is flagged as "call schedule"
  - Attempt is made again at the next available time.



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### **Releases**

County : WEBSTER	elease and Judicial Decision Judge : _Released Pursuant to Su	mine Co	urt Deda	- 2017.1
Defendant's Name :	Interpreter Language : NONE	preme co	un unue	2017-1
Next Court Date : 05/10/2022 09:00 AM	ASL Needed : NO			
Court Type : DISTRICT COURT	Courtroom :			
Jail ID# :	Interview Date/Time : 5/9/202	2 9:25:4	5AM	
Charge County: WEBSTER	Holding County: WEBSTER			
Bail Credit				
Bail Gredit Amount; \$0.00				
Ball Credit:	Reason Ineligible: N/A			
Release Decision				_
Bond Amount \$0.00 - RELEASE ON RECOGNIZANO	CE on 05/09/2022 08:50 AM - Pilot Releas	e		
Conditions				_
. NOT TO VIOLATE ANY LOCAL, STATE, OR FEDER	RAL LAWS			
. NOT TO CONSUME ANY ALCOHOL OR ILLEGAL D	RUGS			
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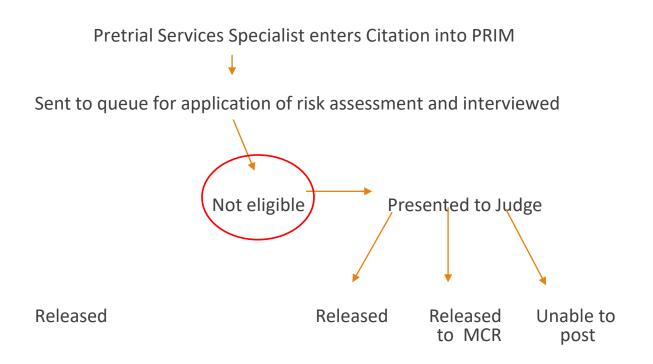
What Pretrial sends to the jail

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## What the Jail sends back to Pretrial as confirmation (pink sheets)



# Within 24 hours of booking ...





## **Monitored Conditional Release - continued**

- Monitored Conditional Release (MCR) is a condition the Judge gives the defendant where Pretrial Services needs to monitor some aspect of the release
- Examples of MCR
  - Drug Testing
    - Actual testing is done by a state approved 3<sup>rd</sup> party/facility
    - Pretrial signs up defendants, logs results and files violations (if applicable)
  - > Call Ins
    - Defendant must call or visit Pretrial Services on a set day to "Check In." Pretrial confirms contact information is correct and gets any updates on how everything is going.
  - Curfew Monitoring
  - Provide Proof
    - Defendant provides Pretrial Services with required proof of compliance set forth in a condition from the Judge. – work schedule, counseling attendance sheets/notes, etc.





## **Monitored Conditional Release - continued**

#### Sign up

- Defendant will call or visit the local Pretrial office to fill out paperwork. In person Sign Up is highly encouraged.
- Paperwork to fill out
  - PT-60 Monitored Conditional Release Form
    - Used for ALL types of MCR
    - General form listing conditions of release. Defendants signature says they will abide by conditions of monitoring
  - PT-99 Drug Testing Provider Acknowledgment Form
    - Only for Drug Testing
    - Defendant will sign to show they agree with drug testing conditions stated on agreement.
  - Fee Determination Form
    - Only for Drug Testing
    - Lists how much they will pay for testing, when/where to call to see if they test, location of. Amount to pay is set forth in approved AOC documents available on SharePoint.
- Paperwork is sent to Provider (if applicable)





## **Monitored Conditional Release (MCR)**

### <u>Rule</u>

### **RCr 4.12 Release on nonfinancial conditions**

If a defendant's promise to appear or his or her execution of an unsecured bail bond alone is not deemed sufficient to insure his or her appearance when required, the court shall impose the least onerous conditions reasonably likely to insure the defendant's appearance as required. Such conditions of release may include but are not limited to placing the defendant in the custody of a designated person or organization agreeing to supervise the defendant or to placing restrictions on the defendant's travel, association or place of abode during the period of release. Commensurate with the risk of nonappearance the court may impose any other condition including a condition requiring the defendant to return to custody after

specified hours.



## **Monitored Conditional Release (MCR)**

### **Statute**

KRS 27A.096 Judicial guidelines for pretrial release of moderate-risk or high-risk defendants

 (1) The Supreme Court shall establish recommended guidelines for judges to use when ordering pretrial release and monitored conditional release for defendants whose pretrial risk assessments indicate that they are moderate or high risk and would otherwise be ordered to a local correctional facility while waiting for trial.
 (2) The Supreme Court shall establish recommended guidelines for judges to use to determine whether defendants whose pretrial risk assessments indicate that they are moderate or high risk are eligible for pretrial supervision.
 (3) Judges shall consider the guidelines established by the Supreme Court pursuant to this section when setting terms of pretrial supervision.



### **Monitored Conditional Release - Order**

defendant attend all court proceedings as ordered and (2) prohibit the commission of any criminal offense.

(b) The conditions of release should be reasonably related to the defendant's risks of nonappearance and danger to public safety that have been identified by the court.

#### Section 9. Release decision order provisions

In the release decision order, the court should:

- (a) include all the conditions to which the release is subject, in a manner sufficiently clear and specific to serve as a guide for the defendant's conduct.
- (b) advise the defendant of:
  - the consequences of violating a condition of release, including the immediate issuance of a warrant for the defendant's arrest and possible criminal penalties;
  - (2) the prohibitions against threats, force, or intimidation of witnesses, jurors and officers of the court, obstruction of criminal investigations and retaliation against a witness, victim or informant; and
  - (3) the prohibition against any criminal conduct during pretrial release.
- (c) document the reasons for:
  - setting a bail amount that exceeds the maximum amount set forth in KRS 431.525(2) through (5) because the defendant presents a flight risk or is a danger to others;
  - denying a defendant release via bail credit under KRS 431.066 because:

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(A) the defendant is convicted of, pleading guilty to, or entering an Alford plea to a felony offense under KRS Chapter 510, KRS 529.100 involving commercial sexual activity, KRS 530.020, 530.064(1)(a), 531.310, or 531.320, or who is a violent offender as defined in KRS 439.3401; or

- (B) the defendant is found by the court to present a flight risk or to be a danger to others; and
- (3) denying a defendant release pursuant to presumptive probation under KRS 218A.135 because the defendant presents a flight risk or is a danger to himself or herself or a danger to others.

#### Section 10. Court's discretion

Nothing in these Guidelines shall be construed to limit the court's discretion to grant or deny pretrial release to a defendant.

#### Section 11. Constitutionality of Underlying Statutes

The adoption of these guidelines does not, either expressly or impliedly, reflect on the ultimate constitutionality of the statutes involved.

All sitting; all concur.

Entered this 6th day of December 2017.



## **Monitored Conditional Release - Order**

#### Supreme Court of Kentucky

2017-20

#### ORDER

#### IN RE: JUDICIAL GUIDELINES FOR PRETRIAL RELEASE AND MONITORED CONDITIONAL RELEASE

Under Section 116 of the Kentucky Constitution and KRS 27A.096, the

Judicial Guidelines for Pretrial Release and Monitored Conditional Release are

hereby approved as follows:

#### Section 1. Purpose

#### KRS 27A.096 states:

- (a) The Supreme Court shall establish recommended guidelines for judges to use when ordering pretrial release and monitored conditional release for defendants whose pretrial risk assessments indicate that they are moderate or high risk and would otherwise be ordered to a local correctional facility while waiting for trial.
- (b) The Supreme Court shall establish recommended guidelines for judges to use to determine whether defendants whose pretrial risk assessments indicate that they are moderate to high risk and are eligible for pretrial supervision.
- (c) Judges.shall consider the guidelines established by the Supreme Court pursuant to this section when setting terms of pretrial supervision.

#### Section 2. Definitions

As used in these sections, unless the context otherwise requires:

- "Conditions of release" has the same meaning as that set forth in RCr 4.00(c).
- (b) "High risk defendant" means a defendant who has been determined through the pretrial risk assessment to either (1) pose

1

a high risk of flight or failure to appear or (2) pose a high risk of anticipated criminal conduct or new criminal activity.

- (c) "Low risk defendant" means a defendant who has been determined through the pretrial risk assessment to either (1) pose a low risk of flight or failure to appear or (2) pose a low risk of anticipated criminal conduct or new criminal activity.
- (d) "Moderate risk defendant" means a defendant who has been determined through the pretrial risk assessment to either (1) pose a moderate risk of flight or failure to appear or (2) pose a moderate risk of anticipated criminal conduct or new criminal activity.
- (e) "Monitoring level" means strategies and frequency of contact with defendants that pretrial officers employ given both the risk level of the defendant and the ability of the defendant to manage his or her own behavior in the community.
- (f) "Risk Assessment" means an objective, research based, validated assessment tool that measures a defendant's risk of flight or failure to appear and risk of anticipated criminal conduct or new criminal activity while on pretrial release pending adjudication.
- (g) "Risk level" means (a scale from low to high of the risk a defendant poses of pretrial failure (e.g., failure to appear or presenting a danger to the community).

#### ion 3. Pretrial interview, investigation and risk assessment

- (a) Pretrial Services will assemble reliable and objective information relevant to the court's determination concerning pretrial release and monitoring, drawing upon information obtained through the interview of the defendant, its investigation, the risk assessment, and the seriousness of the offense charged. Pretrial Services will present to the court a recommendation for pretrial release and monitoring where appropriate.
- (b) The interview, investigation and assessment may include, but are not limited to, information such as:
  - the defendant's age, financial resources, past conduct, history relating to drug or alcohol abuse, criminal history, and record concerning appearance at court proceedings;



## **Monitored Conditional Release - Order**

- (2) whether, at the time of the current offense or arrest, the defendant was on probation, parole, or other release pending trial, sentencing, appeal, or completion of sentence for an offense;
- (3) whether there are specific circumstances that may make the defendant an appropriate subject for conditional release and monitoring options,

#### Section 4. Initial presentation and re-examination of the release decision

- (a) Information obtained by Pretrial Services through the interview of the defendant, its investigation, and the risk assessment will be presented to the court within 24 hours of the defendant's incarceration. Failure by Pretrial Services to present this information to the court within 24 hours will not result in the automatic release of a defendant.
- (b) Pretrial Services must inform the court of those defendants in custody who are not released from jail 24 hours after the initial presentation by the pretrial officer. If a defendant continues to be detained 24 hours from the time of the imposition of conditions of release because of the inability to meet such conditions, the court that imposed the conditions must review the conditions on the defendant's written application or may do so on its own motion. If the court declines to modify the conditions, the judge will record in writing the reasons for that decision.
- (c) Pretrial Services will inform the court of those defendants in custody who have not appeared before the court and who are not released from jail after 48 hours. In addition to the information obtained through the interview, investigation and risk assessment, the pretrial officer will provide the court with the current charge and information from the arrest document for a probable cause determination.

#### Section 5. Low risk defendants

Pursuant to KRS 431.066(2), the court shall determine, based upon the pretrial risk assessment and the factors set forth in KRS 431.525, whether the defendant is a flight risk, is unlikely to appear for trial, or is likely to be a danger to the public if released.

If, based upon the pretrial risk assessment, the court determines that a defendant poses a low risk of (1) flight or failure to appear or (2)

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anticipated criminal conduct or new criminal activity, and the court determines that the defendant is likely to appear for trial and is not likely to be a danger to others, the court shall order the defendant released on unsecured bond or on the defendant's own recognizance subject to such other least restrictive conditions as the court may order.

#### Section 6. Moderate risk defendants

Pursuant to KRS 431.066(2), the court shall determine, based upon the pretrial risk assessment and the factors set forth in KRS 431.525, whether the defendant is a flight risk, is unlikely to appear for trial, or is likely to be a danger to the public if released.

If, based upon the pretrial risk assessment, the court determines that a defendant poses a moderate risk of (1) flight or failure to appear or (2) anticipated criminal conduct or new criminal activity, and the court determines that the defendant has a moderate risk of not appearing for trial and poses a moderate risk of danger to others, the court shall release the defendant on unsecured bond or on the defendant's own recognizance but the court shall consider global positioning system (GPS) monitoring, controlled substance testing, increased supervision, or such other least restrictive conditions as the court may order.

#### Section 7. High risk defendants

Pursuant to KRS 431.066(2), the court shall determine, based upon the pretrial risk assessment and the factors set forth in KRS 431.525, whether the defendant is a flight risk, is unlikely to appear for trial, or is likely to be a danger to the public if released.

If, based upon the pretrial risk assessment, a defendant is determined to pose a high risk of (1) flight or failure to appear or (2) anticipated criminal conduct or new criminal activity, or the court determines that the defendant has a high risk of not appearing for trial or poses a high risk of danger to others, the pretrial officer will develop and recommend to the court a monitoring level sufficient to mitigate risk.

#### Section 8. Conditions of release

(a) If the court imposes conditions of release, the court shall consider imposing the least restrictive release conditions reasonably necessary to assure the defendant's appearance in court, to protect the safety of the community or any person, to prevent intimidation of witnesses or interference with the orderly administration of justice and to safeguard the integrity of the judicial process. In addition, the court should, in every case, (1) require that the

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## **Monitored Conditional Release - continued**

#### Monitoring

- Log any calls or visits.
  - Event added to PRIM
  - Confirm any information provided
- If not compliant (did not call, visit or provide proof), contact Defendant to encourage compliance.
- If not complaint for however many days set forth in the County's Operations Manual and after attempts to contact, file a Violation.
- Violations
  - Examples of Violation
    - Failed to sign up
    - Failed to show for testing on required day, OR failed to call in/provide compliance at required time.
    - Positive Result
  - Paperwork is filled out and given to the Judge. Judge will then make determination to make any changes or revoke.
  - May have to testify in Court about violation.





## **Monitored Conditional Release - Forms**

AOC-PT-60 Doc: Code: MCR Rev. 6-12 Page 1 of 1		County
Commonwealth of Kentucky Court of Justice www.courts.ky.gov	PRETRIAL SERVICES SUPERVISED RELEASE ORDER	Casé Number
Defendant Name:		
Charges:		
Release Type:	DOB	
Conditions of Release:		
] No further violations of law	[] Ran	dom Drug Testing
] Not to consume any alcohol or illegal dru	ugs [] Elec	tronic Monitoring
] No contact with:	( ) Hom	e Restriction
Curfew:	( ) See	/Maintain Employment
] Other:	[ ] Rep	ort to Pretrial Services Office:
Call-in to Pretrial Services:		1 m 1 m 1 m 1 m 1 m 1 m 1 m 1 m 1 m 1 m
Other		
Details:		
By signing this contract, the defendant a that violation of the terms of this contra Should electronic monitoring or home ri mposed by the court may result in add contract will remain in effect until dismiss	icknowledgea and accepts the act will result in the revocatio estriction of ba itional charges rolated to esc	n of the defendant's release/ball bond ii), failure to comply with the condition ape. The terms and conditions of this the criminal case against the defendant
By signing this contract, the defendant a that violation of the terms of this contra Should electronic monitoring or home ri imposed by the court may result in add	icknowledgea and accepts the act will result in the revocatio estriction of ba itional charges rolated to esc	n of the defendant's release/bail bond il, failure to comply with the condition ape. The terms and conditions of this
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#### Other Forms possibly used

- Affidavit of Indigency (AOI) to help assist cost, if any, for testing
- PT Approved Testing Providers listing of approved providers, prices and contact information – found on SharePoint
- Provider Drug Testing Color Info listing of providers with Pretrial Specialist specific information (Colors, emails/phone numbers for sign up) – on SharePoint



## **Monitored Conditional Release - Forms**

AOC-PT-99 Rev. 8-18	Att	Case No.
Page 1 of 2		Court
Commonwealth of Kentucky		County
Court of Justice www.courts.ky.gov	PRETRIAL SERVICES DRUG TESTING PROVIDER ACKNOWLEDGEMENT	Division
COMMONWEALTH OF KENTUCKY	Automeeodement	PLAINTIFF
VS.		
7.		DEFENDANT
DOB:		
	the state of the s	with a list of drug lesting service providers
Inom Pretrial Services and I have cho	a contraction of the second	with a list of drug testing service providers
from Predial Services and Thave cho	ser the following provide:	
Date:	.2	
	Signature/Defe	ndant
Date:	2	
Date.	Signature/Pretr	al Officer
	Drug Testing Agreement	
h	agree to comply with all t	he terms and conditions of this agreement
	as ordered. When medications are presc	ribed by a physician, I agree to notify
	te documentation of the prescription.	and an and the strength
		ched approved sneet.
	and the second sec	To Augusta and
<ol> <li>I agree to take only the over the coll 3) I agree to be present at the provide</li> <li>agree that I must provide a valid p</li> </ol>	r's designated testing time.	
<ol> <li>agree to be present at the provide</li> <li>agree that I must provide a valid p</li> </ol>	r's designated testing time. icture ID as required by the provider, in or	der to be allowed to test.
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<ul> <li>3) I agree to be present at the provide</li> <li>4) I agree that I must provide a valid p</li> <li>5) I agree to present an acceptable for</li> <li>6) I agree that I will remove any unnee</li> <li>7) I agree to empty all contents from n</li> <li>8) I agree to thoroughly wash and dry</li> <li>9) I agree to thoroughly wash and dry</li> <li>9) I agree to submit to observed urine of by a collector of the same sex.</li> <li>10) I agree that I will raise or adjust id</li> <li>11) I agree and understand that if I am 12) I understand that tampering with of the same sex.</li> </ul>	r's designated testing time. icture ID as required by the provider, in or m of payment prior to being allowed to ter sessary outer clothing prior to entering the hy pockets prior to entering the testing are my hands prior to testing. Irug screens as directed, which includes di athing that obstructs direct observation in unable to provide a specimen that I may r adulterating drug screens is a criminal o .20	der to be allowed to test. st. testing area. a. rect observation of the collection process. the lesting process. be considered non-compliant. ffense in Kentucky.

Fee Det	ermination, T	est Type and	Notification Procedures
Defendant Name:		Date:	Type of Test:
You have chosen			as your drug testing provider. Based on th
financial informati	ion you provided to Pr	etrial in your Affidav	vit of Indigence or proof of income, the drug
testing provider yo	ou have chosen has agr	reed you should pay \$	§ per drug test.
Location of Provid	ler:		
Daily number to c	all:	betv	ween hours of:
dentification Nun	nber:	Testing Color:	Testing time:
Identification Nun	nber:	Testing Color:	Testing time:
			Testing time: ase maintain a copy for your records.
	ument will be sent to y	your provider but ple	
A copy of this doc	ument will be sent to y	your provider but ple	ase maintain a copy for your records. al Officer Signature
A copy of this doc	ument will be sent to y rre FOLD BOTTOM OF FORM	your provider but ple	ase maintain a copy for your records. al Officer Signature wking copy for defendant
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### **Court Coverage**

#### In Person/Virtual

- Pretrial Specialist is physically in the courtroom and can answer any questions immediately.
- Examples of questions
  - Any pending cases/holds
    - If state inmate expected time to serve
  - Risk scores
  - Bond/Booking Day
  - Custody location if not in local facility where are they

#### Spreadsheet

- After receiving the docket from the Clerks or pulling from CourtNet, the Pretrial Specialist fills in the pertinent information
- Information provided is catered to what the Judge for that specific court prefers.
- Example below Names have been changed and case numbers partially redacted.



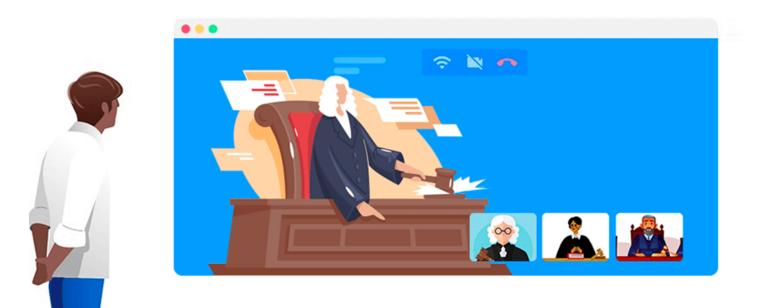
NAME	Event	Case Number	FTA	NCA	BOND	HOLDING COUNTY	Booking Date	HOLDS	NOTES
Doe, John	Sentencing	22MXXX	6 High	5 Mod	\$500.00	Muhlenberg	3/2/2022	20JXXX (no extra information)	
Doe, Jane	FTA Review	22MXXX	6 High	7 Mod	\$500 (on warrant)	Muhlenberg	3/16/2022	Ohio 21CRXXX (PV no bond)	
Doe, Jane	Arraignment	21MXXX	6 High	7 Mod	NEEDS BOND	Muhlenberg	3/16/2022	Ohio 21CRXXX (PV no bond)	
Smith, Sam	Show Cause Hearing	21TXXX	2 Mod	7 Mod	N/A	Muhlenberg	N/A	State Inmate - TTS 03/12/2023	not in on this case
Jones, Jerry	Pretrial Conference	22M108	1 Low	4 Mod	\$2,500.00	Muhlenberg	2/25/2022	Muhlenberg 20CRXXX (PV), Muhlenberg 19TXXX and 20TXXX (fines or restitution)	
Smith, Susan	FTA Review	22F28	4 Mod	6 Mod	NEEDS BOND	Hopkins	3/16/2022	Hopkins Co (new charges), Union 17CRXXX (PV)	



## Kentucky Courts have also implemented:

### Video Arraignments

Diversion and Deferred Prosecution

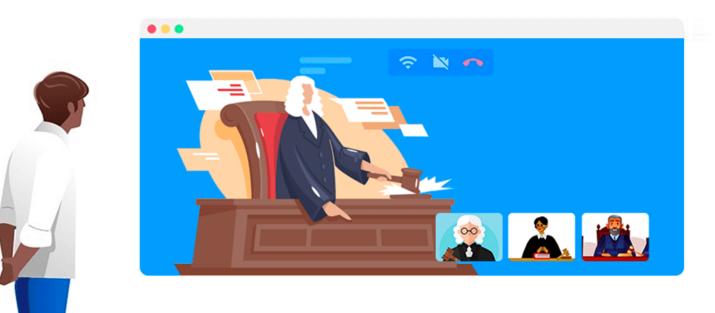




## **Video Arraignments**

➢In response to the COVID-19 emergency, the Kentucky Court of Justice (KCOJ) implemented video arraignments statewide and conducted virtually all criminal proceedings remotely

➢Also in 2021, the KCOJ was awarded ARPA funds to assist with implementation of statewide video arraignments.





## **Diversion and Deferred Prosecution**

- Diversion-Pretrial Services offers a diversion program in several counties
  - Defendant and CA agree to terms
  - Can supervise for up to 2 years
  - If defendant complies with the terms of the agreement, then charges are dismissed
- Deferred Prosecution
  - For 1<sup>st</sup> & 2<sup>nd</sup> drug related offenses under KRS 218A.1415.
  - Defendant and Commonwealth Attorney agree on terms and conditions.
  - Pretrial Services monitor for a maximum of two years





## New Direction for Pretrial Services and the Kentucky Courts





## System of Care Definitions

### System of Care - Children's Mental Health

A spectrum of effective, communitybased services and supports for children, youth, and young adults with or at risk for behavioral health or other challenges and their families, that is organized into a coordinated network of care, builds meaningful partnerships with families and youth, and is culturally and linguistically responsive in order to help them thrive at home, in school, in the community, and throughout life." ~Stroul, Blau, & Larson, 2021

### Recovery-Oriented Systems of Care

"Networks of organizations, agencies, and community members that coordinate a wide spectrum of services to prevent, intervene in, and treat substance use problems and disorders." ~Sheedy & Whitter, 2009



## What the System of Care is

- Organizational framework for system reform
- Value base for systems and services
- A guide to implement in a way that fits each state, tribe, territory, community
- Flexibility for innovation
- Adapt the approach based on context and environment (political, administrative, fiscal)
- Application to different age groups, different levels of need (serious conditions, at risk), different populations, different agencies, diverse cultural groups





### Five Framework Strategies to Operationalize a Recovery Oriented System of Care

- 1. Policy and Partnership Changes: Updating existing, or creating new, policies to institutionalize the ROSC approach across all involved agencies and establishing interagency agreements and partnerships for coordination; establishing/increasing connections to community-based organizations, policy makers, and administrators at the state and local levels
- 2. Services and supports: Identifying gaps and developing a broad array of services and supports in the community
- **3. Financing**: Creating long-term financing mechanisms to support needed staffing and infrastructure changes/improvements, services and supports
- **4. Training and Workforce**: Training and coaching for staff at all levels related to the ROSC model, evidence-informed approaches to recovery; and, developing strategies to prepare future workforce to integrate into the ROSC
- 5. Communication: Generating support and cultivating champions through strategic messaging including using outcomes and evidence of return on investment to promote ROSC acceptance of and momentum for initial implementation, expansion and sustainability





Stroul, B., Blau, G., & Friedman, R. (2010). Updating the system of care concept and philosophy. Washington, DC: Georgetown University Center for Child and Human Development, National Technical Assistance Center for Children's Mental Health.



## What the System of Care is NOT

- Not an exact "model" to be replicated
- Not a single "program," but a coordinated network of services across agencies
- Not a "treatment or clinical intervention" that directly improves outcomes without accompanying *changes at the practice level* to provide effective services and supports to achieve positive outcomes

### System Change + Practice Change = Improved Outcomes



## Array of Services and Supports: Core Services

- Intensive care coordination
- Intensive in-home behavioral health treatment
- Mobile crisis response and stabilization
- Peer support services
- > Respite
- Flex funds
- Trauma-informed interventions
- Specific evidence-based practices
- > Telehealth

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## **STRATEGIC FRAMEWORK**

Informed by study of effective strategies that led to framework with five core strategy areas:

- Implementing Policy and Partnership Changes
- Developing or Expanding Services and Supports Based on the SOC Philosophy and Approach
- Creating or Improving *Financing* Strategies
- Providing Training and Workforce Development
- Generating Support through Strategic Communications



## **Expanded Services and Supports**

### Developing a Broad Array of Services and Supports

- > Array of home- and community-based treatment services and supports
- Individualized practice approach
- Family- and youth-driven services
- Care coordination
- Care management entities
- > Evidence-informed, promising practices, and practice-based evidence
- > **Provider network** with new providers and retooled residential providers
- Cultural and linguistic competence of services
- > Reduce racial, ethnic, and geographic **disparities** in service delivery
- Use of technology (e.g., electronic medical records, telemedicine, videoconferencing, e-therapy)



## **Financing Strategies**

### Creating Long-Term Financing Mechanisms for SOC Infrastructure, Services, and Supports

- Medicaid and CHIP (Public Health Insurance)
- > Mental Health **Block Grants**
- Title IV-E (e.g., Family First Prevention Services Act)
- Redeploying funds from higher-cost to lower-cost services across systems
- State mental health and substance use funds
- > Funds from partner child-serving systems, blending and braiding funds
- Federal SOC grants (and other grants) as venture capital to leverage and create sustainable financing
- Case rates or other risk-based financing
- > Use of federal **entitlements** other than Medicaid
- > New financing structures and funding streams
- Local funds



## **Training and Technical Assistance**

### Implementing Workforce Development Mechanisms for Ongoing Training and TA

- > Training, TA, and coaching on the *SOC approach*
- Ongoing training and TA capacity, training and TA institutes, centers, or other structures and processes
- Training, TA, and coaching on *evidence-informed* and promising practices and practice-based evidence approaches
- Strategies to prepare *future workforce* to work within SOC framework



### <u>Senate Bill 90 –</u> Behavioral Health Conditional Dismissal Program

New Pilot Program for defendants with substance abuse and/or mental health disorders.

Summary of	Create new sections of KRS Chapter 533 to establish a behavioral health conditional dismissal pilot program beginning October 1,
<b>Original Version</b>	2022, and continuing for four years to provide eligible individuals an alternative to receive treatment for a behavioral health disorder
	instead of incarceration, resulting in dismissal of the criminal charges upon successful completion of the program; identify the
	counties participating in the pilot program; define terms; establish program procedures, reporting requirements, and program
	requirements including access to medical treatment, counseling, education, and vocational counseling and training; create a council
	with designated membership to assist with the implementation of the pilot program; provide that the council shall end September 30,
	2027; amend KRS 197.020 to provide for telehealth services in county jails; APPROPRIATION.

02/23/2022 – Introduced to Senate
 04/14/2022 – Passed Senate and House
 04/20/22 – Signed by Governor







- Services in at least 10 counties
- Requires extensive reporting to AOC by providers. AOC will compile data
- Eligible defendants who have a substance use disorder or mental health disorder can enter a treatment program. If the defendant completes the program, then charges are dismissed
  - > Eligibility:
    - Qualifying offense-Class D felony or misdemeanor
    - No violent offenses or previous conviction for violent offense
    - Low risk for FTA and NCA
- Wrap around services are provided such as a case manager, potential housing, and vocational training.



# **Questions**??



